



CHAMPAIGN COUNTY BOARD
COMMITTEE OF THE WHOLE – Highway/Facilities/ELUC Agenda
County of Champaign, Urbana, Illinois
Tuesday, January 11, 2011 – 6:00 p.m.

Lyle Shields Meeting Room, Brookens Administrative Center
1776 East Washington Street, Urbana, Illinois

	<u>Page Number</u>
I. <u>Call To Order</u>	
II. <u>Roll Call</u>	
III. <u>Approval of Minutes</u>	
A. Committee of the Whole – December 7, 2010	*1-8
IV. <u>Approval of Agenda/Addenda</u>	
V. <u>Public Participation</u>	
VI. <u>Communications</u>	
VII. <u>Highway & Transportation:</u>	
A. <u>Monthly Reports</u>	
1. County & Township Motor Fuel Tax Claims – December 2010	*9
B. <u>County Engineer</u>	
1. Resolution for the Improvement of County Highways 11 & 32 Section #10-00429-00-RS	*10
2. Resolution for the Improvement of County Highway 18 (Monticello Road) Section #10-00430-00-RS	*11
C. <u>Other Business</u>	
D. <u>Chair's Report</u>	
E. <u>Designation of Items to be Placed on County Board Consent Agenda</u>	
VIII. <u>County Facilities</u>	
A. <u>Facilities Director</u>	
1. Physical Plant Monthly Reports – November 2010	*12-15
2. 202 Art Bartell Rd. Project Update	
3. History of Champaign County Energy Audits and Projects	*16-17
4. East Campus Storm Water Update	
5. Notice to Proceed – Illinois Dept of Commerce & Economic Opportunity – Installation of High Efficiency Lighting at Brookens (<i>Provided for Information Only</i>)	*18

B. Chair's Report

C. Other Business

D. Designation of Items to be Placed on County Board Consent Agenda

IX. Environment & Land Use

A. Direction to Zoning Administrator Regarding Proposed Increase of Zoning Ordinance, Subdivision Regulations, and Selected Other Related Fees Pursuant to LRMP Priority Item 3.1B *19-28

B. Direction to CCRPC Planner Regarding Proposed Update of the Site Assessment Portion of the Land Evaluation and Site Assessment (LESA) System Pursuant to LRMP Priority Items 4.5a and 4.5b *29-70

C. Direction to CCRPC Planner Regarding Proposed Champaign County Building Code Feasibility Study Consistent with County Board Resolution No. 7482 and the Approved Energy Efficiency and Conservation Block Grant *71-73

D. Monthly Report (To Be Distributed)

E. Other Business

F. Chair's Report

G. Designation of Items to be Placed on County Board Consent Agenda

X. Approval of Closed Session Minutes

A. October 5, 2010 – Committee of the Whole

XI. Adjourn

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CHAMPAIGN COUNTY BOARD COMMITTEE OF THE WHOLE MINUTES

10 **Highway & Transportation/County Facilities/Environment & Land Use**
11 **Tuesday, December 7, 2010**
12 **Lyle Shields Meeting Room, Brookens Administrative Center**
13 **1776 E. Washington St., Urbana, Illinois**

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MEMBERS PRESENT: Carol Ammons, Ron Bensyl, Astrid Berkson, Thomas Betz, Lloyd Carter, Lorraine Cowart, Stephanie Holderfield, Stan James, John Jay, Brad Jones, Alan Kurtz, Brendan McGinty, Diane Michaels, Steve Moser, Alan Nudo, Steve O'Connor, Pattsy Petrie, James Quisenberry, Michael Richards, Giraldo Rosales, Larry Sapp, Jonathan Schroeder, C. Pius Weibel

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MEMBERS ABSENT: Christopher Alix, Jan Anderson, Greg Knott, Ralph Langenheim

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OTHERS PRESENT: Jeff Blue (County Engineer), Deb Busey (County Administrator), John Hall (Planning & Zoning Director), Susan Monte (RPC County Planner)

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CALL TO ORDER

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Weibel called the meeting to order at 6:05 p.m. Weibel pointed out that the County Board Rules allow him to chair these meetings or appoint someone else to chair the meetings. His intent is to have the meetings chaired by someone else when a pattern of who that will be is established for the remainder of the Board term.

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ROLL CALL

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Busey called the roll. Ammons, Bensyl, Berkson Betz, Holderfield, Jay, Jones, Kurtz, McGinty, Nudo, O'Connor, Petrie, Quisenberry, Richards, Rosales, Sapp, Schroeder, and Weibel were present at the time of roll call, establishing the presence of a quorum.

44
45
46

Weibel confirmed Anderson, Langenheim, and Alix had informed him they would be attending tonight's meeting and were excused.

APPROVAL OF MINUTES

MOTION by Jones to approve the Committee of the Whole minutes of October 5, 2010; seconded by Ammons. **Motion carried with unanimous support.**

APPROVAL OF AGENDA/ADDENDA

MOTION by Ammons to approve the agenda; seconded by Rosales.

47 Kurtz said agenda items 9.D under ELUC would be removed from the agenda due to
48 information received from the State's Attorney this afternoon.

49
50 Moser entered the meeting at 6:15 p.m.

51
52 **Motion carried as amended with unanimous support.**

53
54 **PUBLIC PARTICIPATION**

55
56 Steven Rosenberg explained he is the owner of Green Purpose and is proposing to open a
57 recycling, reusing, and repurposing center on a subscription basis. He offered to answer any
58 questions from anyone at any point.

59
60 **COMMUNICATIONS**

61
62 Petrie asked Rosenberg to give the Board some contact information. Weibel and Busey
63 confirmed Rosenberg had provided contact information. Petrie announced she would meet with
64 constituents from 5:30 to 6:30 p.m. before the monthly County Board meetings at the Champaign
65 Public Library. She invited all Board members to join her within the Open Meetings Act
66 requirements. Weibel said there could be no more than seven Board members present.

67
68 **HIGHWAY & TRANSPORTATION**

69 **Monthly Reports**
70 **County & Township Motor Fuel Tax Claims – October 2010 & November 2010**

71
72 **MOTION** by Betz to receive and place on file the County & Township Motor Fuel Tax
73 Claims for October 2010 & November 2010; seconded by Ammons. **Motion carried with**
74 **unanimous support.**

75
76 **County Engineer**
77 **Bridge Petitions**

78
79 Jay encouraged a Board member to make an omnibus motion to approve the bridge
80 petitions. Blue stated there were eight bridge petitions from township highway commissioners.
81 The bridges vary from projects where the townships is paying 50% of the costs to projects where
82 the township pays 50% of the engineering costs and 10% of the construction costs, with the County
83 paying the remaining amounts. The reason for the difference was the township bridge program
84 created by state law. This program states any bridge 20 feet in length along the roadway is eligible
85 for township bridge funding. There are 600 bridges of this length in Champaign County.
86 Townships road commissioners can petition the County for use of County bridge funds and
87 township bridge program funds. The County Bridge Fund is used to match funding 50/50 with the
88 township for any structure under 20 feet. The township bridge funds annually run in the
89 neighborhood of about \$350,000. A significant amount is levied for the County Bridge Fund.

90
91 **MOTION** by Betz for an omnibus motion to approve the Bridge Petition – Compromise
92 Road District – Sections 19 & 20, Bridge Petition – Condit Road District – Section 11, Bridge

93 Petition – Condit Road District – Sections 14 & 11, Bridge Petition – Crittenden Road District –
94 Sections 17 & 20, Bridge Petition – Hensley Road District – Section 17, Bridge Petition – Hensley
95 Road District – Sections 9 & 16, Bridge Petition – Newcomb Road District – Sections 11 & 14, and
96 Bridge Petition – Stanton Road District – Sections 4 & 5; seconded by Moser.

97
98 O'Connor asked if any money changed hands when the township pays 50% of the
99 engineering costs. Blue said the County pays a structural engineer to complete a design and the
100 township reimburses the County for its percentage.

101
102 Schroeder asked if all the eight bridges were scheduled to be replaced. Blue said every
103 bridge in Champaign County is inspected on a two-year rotation. The bridges in the worst condition
104 are annually inspected. All bridges are given a sufficiency rating and once it reaches a certain level,
105 the County Highway Department prods the township road commissioners about replacing a bridge.
106 The township has to have sufficient funds to replace a bridge and some townships take a long time
107 to save enough money for a bridge project. Blue said the petitions do not reflect the eight most
108 deficient bridges in the county, though they are in the top 20-30. It is up to the township to petition
109 the County to repair a bridge; the County cannot make a township replace a bridge. Schroeder
110 asked if the 2009 floods caused any degradation that necessitated premature repair on a bridge.
111 Blue answered no. Blue continued to answer questions about the schedule and funding of bridge
112 replacement.

113
114 **Motion carried with unanimous support.**

115
116 Resolution for the Replacement of Structure #010-4306 Located on County Highway 11
117 (Thomasboro Road) and Appropriating \$300,000.00 from County Motor Fuel Tax Funds

118
119 Blue explained the bridge is on the Thomasboro Road traveling up to Gifford through
120 Flatville. The bridge has been deteriorating for some time. They have \$600,000 in federal funds to
121 help with the project. The project is estimated to cost \$900,000. It will likely be bid in the late
122 summer or early fall because of being a federal or state letting. They will begin the engineering
123 following the resolution's approval.

124
125 **MOTION** by Quisenberry to approve the Resolution for the Replacement of Structure
126 #010-4306 Located on County Highway 11 (Thomasboro Road) and Appropriating \$300,000.00
127 from County Motor Fuel Tax Funds; seconded by Betz. **Motion carried with unanimous support.**

128
129 Resolution Awarding Contracts for Aggregate Materials for Various Road Districts in Champaign
130 County – Section #11-00000-00-GM. (Letting to be held on December 2, 2010)

131
132 Blue said the bid opening was held on December 2, 2010 in order to supply and haul all the
133 aggregate materials to the township highway commissioners throughout Champaign County. He
134 placed a separate handout on the Board's desks about the bid tabulations and trucking firms. He
135 explained the prices in 2010 compared to this year.

136

137 **MOTION** by Ammons to approve the Resolution Awarding Contracts for Aggregate
138 Materials for Various Road Districts in Champaign County – Section #11-00000-00-GM; seconded
139 by Kurtz.

140
141 Sapp asked if all township districts participated. Blue said a township does not have to use
142 motor fuel tax funds to pay for aggregate materials as the funding can be spent on a variety of items.
143

144 **Motion carried with unanimous support.**

145
146 Champaign County 2011 Bridge Project Locations Map

147
148 Provided for information only.

149
150 **Chair's Report**

151
152 There was no Chair's report.

153
154 **Other Business**

155
156 Schroeder asked how the Monticello Road resurfacing project is progressing. Blue said they
157 are making the final payments on the project and are \$50,000 under the bid. The first five miles
158 was a federal aid project. The last six miles was a motor fuel tax project. He thought the project
159 went well and only the intersection with Route 45 is not done to the standards he would like. IDOT
160 is coming through next year with a project on Route 45, in which the County will participate, to
161 complete the intersection.

162
163 Kurtz asked about the motor fuel tax dollars. Blue answered the revenue was down about
164 10% since last year. This revenue continues to decrease and the Highway Department's costs
165 continue to increase. The revenue is based on population and Blue does not believe the revenue
166 will increase.

167
168 **Designation of Items to be Placed on County Board Consent Agenda**

169
170 Agenda items 7.B.1-11 were designated for the consent agenda.

171
172 **COUNTY FACILITIES**

173
174 Betz deferred chairing this portion of the meeting to Sapp in the spirit of the new
175 arrangement.

176
177 **Courthouse Exterior/Clock & Bell Tower Renovation Project**

178 **Project Budget Report**

179
180 Busey stated this was the final report because all the project payments have been completed
181 with the final amendments. This account will be closed out in a month or two.

182

183 **MOTION** by Betz to receive and place on file the project budget report; seconded by
184 Richards. **Motion carried with unanimous support.**

185
186 **Facilities Director**
187 **Physical Plant Monthly Reports**

188
189 **MOTION** by Betz to receive and place on file the Physical Plant October 2010 monthly
190 reports; seconded by Ammons. **Motion carried with unanimous support.**

191
192 **Update – RFP 2010-005 for Design Build of Coroner/Physical Plant Maintenance/County Storage**
193 **Facility**

194
195 Busey reported the footings are in and the project is on schedule. The steel structure is
196 anticipated to arrive in December. They are planning the project will be completed by mid-April.

197
198 **Update – ILEAS Roof Project**

199
200 Busey explained the project was one-third complete and is on hold due to the weather.

201
202 **Chair’s Report**

203
204 Betz said he, as Deputy Chair, and Sapp, as Assistant Deputy Chair will work closely
205 together on County Facilities issues over the next Board term. Betz hoped this would not be a term
206 when the County Board was asked to approve contracts they see for the first time on the night of a
207 Board meeting. Nudo thanked Chair Weibel for appointing Republicans as the Assistant Deputy
208 Chairs to encourage communication between the parties.

209
210 **Other Business**

211
212 There was no other business.

213
214 **ENVIRONMENT & LAND USE**

215 **Recycling Options Available to Champaign County Residents Beginning January 1, 2011**

216
217 Monte provided basic information about recycling options in Champaign County since the
218 City of Champaign is closing its popular recycling drop-off site at the end of December. Board
219 members could also contact her with any additional questions.

220
221 Richards asked if the item was included on the agenda in anticipation of future County
222 action or simply for information. Kurtz confirmed the item was for information only. Petrie said it
223 would be interesting for the County to explore things to put in place to reduce the amount of
224 materials that have to be recycled. She would like to see this put on the agenda after the first of the
225 year for further discussion. Monte stated the Land Resource Management Plan includes an
226 objective to update and reformulate a solid waste management plan for the County. This objective
227 is slated for 2015 and there are some interim steps they are focusing on. Kurtz asked if the Cities of
228 Champaign or Urbana will expand their recycling programs. Mote pointed out the City of

229 Champaign was closing a recycling site and their budgetary situation calls for no new recycling
230 programs. The drop-off site was intended to serve City residents and it was found to be serving a
231 County population for several years. The Cities are focused on serving their own residents.
232

233 Holderfield asked if any information would be provided that showed the cost, maintenance,
234 and how the business would be facilitated. Monte said it was provided in this preliminary form
235 because the business has not opened or displayed its business plan yet. She asked if they wanted to
236 hear from the business owner. Holderfield wanted to hear about what the potential cost would be to
237 the participants or the County. Busey said this is a private business proposal, not a proposal the
238 County Board would act upon. It was just provided by Monte for information so they are aware
239 that, as one municipality shuts down a publically funded recycling site, there is a business looking
240 to open to fill that gap. It is not a request to the County Board to fund or participate in the business
241 in any way. Monte concurred.
242

243 Nudo was not in favor of the County Board getting involved in running a recycling site
244 because of the experience other governmental entities have had. Moser asked why Sidney and St.
245 Joseph shut down their recycling sites. Monte did not have any information on that, but offered to
246 find out and let Moser know via email.
247

248 Quisenberry asked if they were talking to other private industries about expanding their
249 acceptance of recycling. Monte said it was not part of the function she served. She was here to
250 disseminate information and promote recycling as the budget and work program allows.
251

252 Kurtz asked Rosenberg if he would like to give the County Board further information.
253 Rosenberg said he was a private enterprise, but he was not just trying to replace Champaign's
254 recycling drop-off site. He was trying to create a center for everyone to use at their will and to
255 educate people on reuse. They will have membership fees. He wants to accept materials that are
256 not recyclable to create a materials exchange network. He spoke further about the importance of
257 recycling and answered the Board's questions.
258

259 Kurtz remarked Monte was distributing numbers regarding why the City of Champaign is
260 closing its recycling site. The site cost the City \$148,000 to operate last year and the cost from
261 2005 to 2010 more than doubled.
262

263 Carter, Cowart, James, and Michaels entered the meeting at 6:52 p.m.
264

265 **Reaffirmation of Resolution No. 6336 Resolution Regarding A Proposed Chemical Waste**
266 **Landfill Over The Mahomet Aquifer In DeWitt County Illinois**
267

268 **MOTION** by Ammons to reaffirm Resolution No. 6336 with a letter from the County Board
269 Chair; seconded by Betz.
270

271 Kurtz stated this was a reaffirmation of a 2008 resolution opposing a landfill over the
272 Mahomet Aquifer in DeWitt County, which is about to come to fruition. On page 42, there are two
273 names of individuals who no longer hold those positions and he asked Hall to correct the names
274 before the new resolution is presented at the County Board meeting.

275
276 Weibel suggested a letter from the Board Chair reaffirming the previous resolution was in
277 order instead of preparing a new resolution. Kurtz concurred.
278

279 Quisenberry asked what effect the County Board hoped to have with the reaffirmation of the
280 resolution. Kurtz hoped it would impact the Illinois EPA's decision regarding the landfill's permit.
281 DeWitt County had two ballot initiatives that overwhelmingly opposed the landfill. O'Connor
282 called the question.
283

284 **Motion carried for the County Board Chair to send a letter reaffirming the original**
285 **resolution.**
286

287 **Recreation and Entertainment License and Hotel/Motel Yearly Renewals**

288 Recreation and Entertainment License: Curtis Orchard Ltd., 3902 S. Duncan Road, Champaign, IL
289 – May 1, 2011 through December 23, 2011
290

291 **MOTION** by Jones to approve the Recreation and Entertainment License for Curtis Orchard
292 Ltd., 3902 S. Duncan Road, Champaign, Illinois for the dates May 1, 2011 through December 23,
293 2011; seconded by Jay. **Motion carried with unanimous support.**
294

295 Recreation and Entertainment License: Gordyville, LLC, 2205 CR 3000N, Gifford, IL – January 1,
296 2011 through December 31, 2011
297

298 **MOTION** by James to approve the Recreation and Entertainment License for Gordyville,
299 LLC, 2205 County Road 3000N, Gifford, Illinois for the dates January 1, 2011 through December
300 31, 2011; seconded by Bensyl. **Motion carried with unanimous support.**
301

302 **Other Business**

303 Request to Seek Attorney General Opinion Regarding the Statutory Authority of County
304 Government to Regulate Underground Coal Mining on Property Located Within Its Jurisdiction
305

306 This item was removed from the agenda.
307

308 **Chair's Report**

309 There was no Chair's report.
310
311

312 **Designation of Items to be Placed on County Board Consent Agenda**

313 No agenda items were designated for the consent agenda.
314
315

316 **Orientation By Planning & Zoning Director**

317
318 Hall presented an orientation on planning and zoning to the County Board, explaining both
319 the history of his department and its responsibilities versus the long-range planning done in
320 conjunction with the Regional Planning Commission. Hall also explained the functions of the

321 Zoning Board of Appeals. He answered Board members' questions about individual planning and
322 zoning issues.

323

324 **APPROVAL OF CLOSED SESSION MINUTES**

325 **October 5, 2010 – Committee of the Whole**

326

327 This item was moved to the January agenda.

328

329 **ADJOURN**

330

331 The meeting was adjourned at 7:44 p.m.

332

333 Respectfully submitted,

334

335 Kat Bork

336 Administrative Assistant

337

338 *Secy's note: The minutes reflect the order of the agenda and may not necessarily reflect the order of business conducted at the meeting.*